



City of Molalla
Community & Regional Planning
117 N. Molalla Ave.
Molalla, OR 97038

STAFF REPORT

P85-2018

PROCEDURE TYPE IV

LAND USE DISTRICT:
CITY WIDE

PROPERTY DESCRIPTION:
CITY WIDE

APPLICANT:

CITY OF MOLALLA

117 N MOLALLA AVE.

MOLALLA OR 97038

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PROPOSED DEVELOPMENT ACTION: Adoption of a Transportation System Plan (TSP) Update as a support document to the Comprehensive Plan. The Transportation System Plan (TSP) presents findings and recommendations relating to the City of Molalla Transportation system. The plan determines the current state of the Transportation system and plans for future needs. The primary objectives of this Transportation System Plan are: 1) Establish Transportation system design and planning criteria, 2) Evaluate the inventory of the current multimodal transportation system 3) Summarize existing system deficiencies and propose improvements to enhance system serviceability, 4) Recommend improvements needed to service future growth, and 5) Develop a capital improvement plan and an appropriate system implementation strategy.

DATE: AUGUST 29, 2018

Attachments A. Review Criteria
 B. Staff Report

ATTACHMENT A: REVIEW CRITERIA

REVIEW CRITERIA: Amendments to the Comprehensive Plan will be approved if the Council finds that the applicant has shown that the following applicable criteria are met, the applicant shall bear the burden of proof:

1. If the proposal involves an amendment to the Comprehensive Plan, the amendment must be consistent with the Statewide Planning Goals and relevant Oregon Administrative Rules;
2. The proposal must be consistent with the Comprehensive Plan (the Comprehensive Plan may be amended concurrently with proposed changes in zoning);
3. The City Council must find the proposal to be in the public interest with regard to community conditions; the proposal either responds to changes in the community, or it corrects a mistake or inconsistency in the subject plan or code; and
4. The amendment must conform to Section 17-4.6.050 Transportation Planning Rule Compliance. (Ord. 2017-08 §1)

ATTACHMENT B: STAFF REPORT, P85-2018

FINDINGS OF FACT

A. Background Information:

On August 22, 2017 Kittelson and Associates had a contract awarded for the Transportation System Plan (TSP) to provide consulting services to prepare a comprehensive Transportation System Plan for the City of Molalla.

Over the course of the last year, Kittelson and Associates has developed a draft TSP in conjunction with input from City staff and a Technical Advisory Committee (TAC) and Project Advisory Committee (PAC). The inventory of the multimodal transportation system was used to identify potential improvements and address existing deficiencies. The master plan developed a capital improvement plan that lists each project, includes an opinion of probable costs, along with an order of priority. The total estimated cost for all proposed improvements is 99.1 million dollars over the next 22 years.

B. Transportation System Plan Summary:

The Master Plan evaluated population, development densities, land use, and other factors that affect the transportation system. The plan serves as the Transportation Element of the Molalla Comprehensive Plan. The purpose of the 2018 TSP update is to address growth in Molalla and its surrounding communities as well as address regulatory changes that have occurred in the region since 2001. The TSP addresses compliance with new or amended federal, state, and local plans, policies, and regulations including the Oregon Transportation Plan (OTP), the states Transportation Planning Rule (TPR), the Oregon Highway Plan (OHP), and present the investments and priorities for the Pedestrian, Bicycle, Transit, Motor Vehicle, and other transportation systems.

C. Review Criteria:

1. *If the proposal involves an amendment to the Comprehensive Plan, the amendment must be consistent with the State-wide Planning Goals and relevant Oregon Administrative Rules;*

Findings: Relevant Statewide Planning Goals are:

- **Goal 1: Citizen Participation;**
- **Goal 11: Public Facilities and Services;**
- **Goal 12: Transportation;**
- **Goal 14: Urbanization.**

Statewide Planning Goal Findings are included in this Staff Report under Statewide Planning Goal Findings and discussed in the context of their implementation in the adopted Molalla Comprehensive Plan.

2. *The proposal must be consistent with the Comprehensive Plan (the Comprehensive Plan may be amended concurrently with proposed changes in zoning);*

Findings: Molalla Comprehensive Plan Goals 1, 11, 12 and 14 are discussed under Statewide Planning Goal Findings.

3. *The City Council must find the proposal to be in the public interest with regard to community conditions; the proposal either responds to changes in the community, or it corrects a mistake or inconsistency in the subject plan or code; and*

Findings of Fact:

The current TSP element of the Comprehensive Plan was adopted in 2001. City of Molalla has experienced a significant amount of growth since 2001. The proposed master plan is more detailed than the existing TSP and is more up to date. An inventory of the multimodal transportation system was conducted to serve as the basis for the existing and future conditions analysis. For each gap and deficiency, several solutions were evaluated to address the system needs. Data on the existing system was obtained from a combination of establishing key destinations, site visits, and field testing. Household and Employment growth were forecasted by Transportation Analysis Zones (TAZ). The amendment will improve the Comprehensive Plan by providing an up to date inventory and framework for transportation system improvements.

4. D. The amendment must conform to Section 17-4.6.050 Transportation Planning Rule Compliance. (Ord. 2017-08 §1)

Findings of Fact:

The updated TSP conforms with Section 17-4.6.050 Transportation Planning Rule. This is done by providing goals and objectives presented to below to favor improvements in active transportation facilities and services over capacity improvements.

GOAL 1 – MOBILITY

Provide a balanced, safe, and efficient transportation system for all members of the community.

Objectives

A. Reduce reliance on single occupancy vehicles by improving the quality of available transit service and developing bicycle and pedestrian facilities that encourage non-vehicular modes of transportation.

B. Reduce reliance on state facilities for making local trips by providing a network of arterials, collectors, and local streets that are interconnected, appropriately spaced, and reasonably direct.

C. Provide for adequate intersection and street capacity by identifying existing and potential future capacity constraints and developing strategies to address those constraints, including potential intersection improvements, future roadway needs, and future street connections.

GOAL 2 – CONNECTIVITY AND ACCESSIBILITY

Objectives

Develop an interconnected, multimodal transportation system that connects all members of the community to destinations within the City and beyond.

A. Improve existing connections between households and schools, parks, transit stops and other community destinations.

B. Create new connections between households and schools, parks, transit stops and other community destinations.

C. Provide for the needs of the transportation disadvantaged to the greatest extent possible.

D. Ensure that the transportation systems include adequate facilities to address truck and rail freight mobility needs for the local and regional movement of goods and services.

GOAL 3 – SAFETY

Provide a transportation system that enhances the safety and security of all transportation modes.

Objectives

A. Address existing and potential future safety issues by identifying high collision locations and locations with a history of fatal, severe injury, and/or pedestrian/bicycle-related crashes and developing strategies to address those issues.

B. Reduce the potential for future crashes by providing separation between travel modes (i.e. separated pedestrian/bicycle facilities, enhanced crossings, etc.).

GOAL 4 – HEALTH

Provide a transportation system that enhances the health of local residents by promoting active modes of transportation.

Objectives

- A. Develop a comprehensive system of pedestrian and bicycle routes that link major activity centers within the City.
- B. Encourage the use of active modes of transportation (walking and biking) and identify improvements to further promote their use in the community.
- C. Encourage the use of public transportation facilities and services and identify improvements to further promote their use in the community.

GOAL 5 – STRATEGIC INVESTMENT

Provide a sustainable transportation system through responsible stewardship of assets and financial resources.

Objectives

- A. Preserve and protect the function of locally and regionally significant corridors.
- B. Preserve and maintain the existing transportation system assets to extend their useful life.
- C. Ensure adequacy of existing funding sources to serve projected improvement needs.
- D. Identify new and innovative funding sources for transportation improvements.

GOAL 5 – COORDINATION AND INTEGRATION

Ensure that the local transportation system is integrated with county and state transportation systems and objectives, and with other related aspects of the community in Molalla, including land use planning, natural resource protection, housing and economic development.

Objectives

- A. Design transportation facilities and connections to support adjacent land uses and developments.
- B. Minimize and/or mitigate the effects of transportation projects and systems on natural resources and systems.
- C. Consider County and State goals and policies in design and implementation of the TSP and associated projects.
- D. Engage community members and organizations in the development and design of transportation facilities identified in the TSP.

Statewide Planning Goal Findings

Findings of Fact:

The goal of the Citizen Involvement element of the Comprehensive Plan is to “Insure that the citizens of Molalla and those residents in the planning area have an opportunity to be involved with all phases of the planning process.” This was done with a Project Advisory Committee (PAC) that included citizens and members of City Council. Each PAC meeting was open to the public. The project also hosted two community meetings at the Molalla Adult Community Center – with additional online access to offer participants the same opportunities. The TSP update consisted of continuous web-based communication about upcoming committee meeting, community meetings, and workshops via the project website (www.molallatsp.com). Lastly, holding public hearings before the Planning Commission and City Council.

The goal of the Public Facilities and Services element of the Comprehensive Plan is to “Ensure livable and complete neighborhoods – with adequate sanitary sewer, water, storm drainage, transportation, park and school facilities.” One of the objectives of this element is to “guide the evaluation of existing and project future transportation system conditions as well as the development of planned improvements” The purpose of the TSP is to:

- 1) Provide the City of Molalla with a comprehensive transportation system document.
- 2) Addresses compliance with new or amended federal, state, and local plans, policies, and regulation including the Oregon Transportation Plan (OTP), the states Transportation Planning Rule (TPR), the Oregon Highway Plan (OHP), and presents the investments and priorities for the Pedestrian, Bicycle, Transit, Motor Vehicle, and other transportation systems.
- 3) Summarize existing system deficiencies and propose improvements to enhance system serviceability.
- 4) Recommend improvements needed to service future growth.
- 5) Develop a capital improvement plan and an appropriate system implementation strategy.

One of the goals of Transportation of the Comprehensive Plan is to “Identify and prioritize transportation improvement needs in the City of Molalla and identify a set of reliable funding sources that can be applied to those improvements.” In addition, “Ensure that the roadway network is adequate in terms of function, capacity, level of service, and safety.” This was done by creating goals and objectives for the TSP update to help guide the review and documentation.

Goal 1 – Mobility

- Goal 2 – Connectivity and Accessibility
- Goal 3 – Safety
- Goal 4 – Health
- Goal 5 – Strategic Investment
- Goal 6 – Coordination and Integration

The goal of the Urbanization element of the Comprehensive Plan is to “Protect agricultural and forest land outside Molalla Urban Growth Boundary until needed for development consistent with Statewide Planning Goal 14 (Urbanization).” This was done by recommending improvements to the transportation system needed accommodate the future of growth of the City of Molalla in the 20-year scope.

D. Recommendation:

City Staff recommends the Planning Commission review the Transportation Plan at a public hearing and make a recommendation to the City Council to approve the Comprehensive Plan amendment or approve the Comprehensive Plan amendment with modifications.